

Strategic Environmental Assessment in the context of Trade Negotiations

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Overview of presentation

- Context for SEA of trade in Canada
- Key elements of Canada's approach to SEA of trade negotiations
- Experience
 - Key challenges
 - Outputs and outcomes
- Looking forward





Context for SEA of Trade in Canada

- 1999 Cabinet Directive on the Environmental Assessment of Policy, Plan and Program Proposals
- 2001 Framework for Conducting Environmental Assessments of Trade Negotiations
 - Supported by Handbook
- Previous Canadian and international efforts





EA Framework: Key Elements

- Objectives: inform negotiators and address public concerns
- Scope: domestic environmental effects
- Process: three phases of increasingly detailed analysis based on progress in negotiations
- Methodology: environmental analysis flows from economic analysis
- Application: interdepartmental governance structure, assessments led by trade negotiators
- Consultations: throughout





EA Methodology

- Identify economic impacts
- Identify likely environmental impacts
- Determine significance of environmental impacts
- Identify enhancement/mitigation options

Applied three times as negotiations proceed





Experience

- Initial EA completed for WTO, FTAA, CA4, and Singapore trade negotiations
- Initial EA completed for Canada-Peru Foreign Investment Promotion Agreement
- Draft EA underway for WTO
- Preparing to conduct assessments for bilateral negotiations with the EU, Korea, India, and China







Findings from experience

- Steep learning curve
- Incremental improvements
- Continuously evolving process
- Flexibility of Framework has been important





Implementation Challenges

- Data limitations
- Consultation outcomes
 - Interested? See: www.dfait-maeci.gc.ca/tna-nac/social-e.asp
- Identifying impacts attributable to specific negotiations
- Managing expectations
- Timing
- Impacting decision making





Institutional Issues

- Becoming less of a challenge:
 - Roles & responsibilities, institutional culture
 - Key activities: education, relationship building, emphasis on the positive
- Always a challenge:
 - Resource constraints





Responding

- Identify underlying problems
- Identify priorities
- Do stocktaking
- Develop strategy to improve capacity





Successes

- Completion of assessments at the bilateral, regional, and multilateral level; as well as for investment negotiations
 - Improved understanding of trade and environment linkages
- Continue to improve capacity for analysis
 - Introduction of some quantitative analysis
- Improvements to consultations and communications
- Strong and positive relationships
- Enhanced awareness and comfort of policy makers





Looking forward ...

- Steep learning curve
- Modest beginning, incremental steps
- Future areas of work
 - Continue to improve application of analytical methodology
 - Improve understanding of SEA of non-market access impacts of trade
 - Continue to gain from feedback received from consultations







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