Public Participation for Restoration of the Sanbanze Tidal Flat - Outcome of The biggest roundtable in Japan

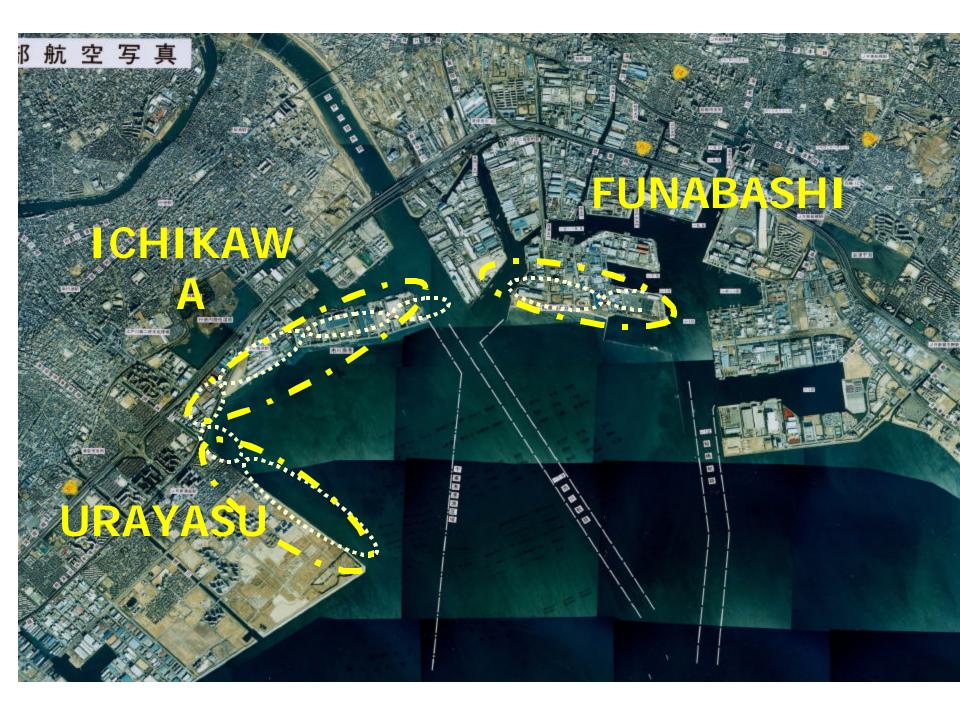
Hidefumi Kurasaka Associate Professor, Faculty of Law and Economics, Chiba University

What is Sanbanze?

- Sanbanze is shallow sea and tidal flat area (approx. 1800 ha) located in the inner part of the Tokyo Bay. Although it is surrounded by reclamation area, Sanbanze still has good nature enough to be a habitat of many water birds and other species. Sanbanze meets the conditions to be a registered wetland of the Ramsar Convention.
- The Chiba prefecture once planed to reclaim most of the Sanbanze. However, in 2001, Ms. Akiko Domoto was elected as the governor of the prefecture and she declared the withdrawal of the reclamation plan of the Sanbanze.
- Sanbanze needs restoration, because
 - the catch of clams and seaweeds has been decreasing
 - natural eco-tone between land and sea had been lost because of reclamation
 - most of tidal flat had been lost because of reclamation and ground subsidence
 - existing seawalls prevent citizens from accessing to the sea



? Tokyo (approx. 30min by train)



Seawalls on the Urayasu Side





Seawalls on the Ichikawa Side







Shell Gathering at the Funabashi Side



Nature Watching at the Urayasu Side

What is the Sanbanze Restoration Roundtable ?

- Purpose
 - to propose a restoration plan on Sanbanze to Governor Domoto
- Members
 - 24members (9 scholars/scientists? 4 environmental NGOs? 4 fishermen? 3 citizens? 3 local residents? 1 local economic party)
 - the 3 citizens were selected from applications for public advertisement
- Organizations
 - roundtable
 - meeting of scholars and scientists
 - 3 sub committees (land and seashores? maritime? institutions)
 - 7 working groups (Urayasu side? Ichikawa side? Funabashi side, images of restoration? Gyotoku wetland? restoration of tidal flat? rivers)
 - a drafting group

Large gaps among stakeholders

We must do something to restore nature. We must leave the nature as it is.

We want new city on the reclaimed land

We want solid seawalls to protect properties



We want cut down the reclaimed land into the sea.

We want remove seawalls to restore the natural continuity between land and sea.

How to proceed the discussion

- Anyone can attend the meeting as a observer.
- Observers can get the same documents which are distributed to the roundtable members.
- Observers can make comments at the end of each meeting.
- The comments from observers are recorded in the minutes of the meeting.
- All the minutes and handouts of the meeting are made public on the homepage of the Chiba Prefecture.
 - <u>http://www.pref.chiba.jp/syozoku/b_seisaku/sanbanz</u>
 <u>e/index-j.html</u>

 Opinions and comments from public are recorded and introduced to the roundtable.

How to proceed the discussion(cont.)

- The secretariat (the Sanbanze project team in the Chiba Prefecture) provided the points of discussion each time by sorting out various comments and opinions in the minutes of previous meetings.
- Consensus of the meetings are confirmed as a sentence or a paragraph during the discussion. (Land and seashores subcommittee and its working groups)
- Images of restoration were drafted by an expert based on the discussion of the previous meeting. The images were rewritten again and again till all the members agreed.

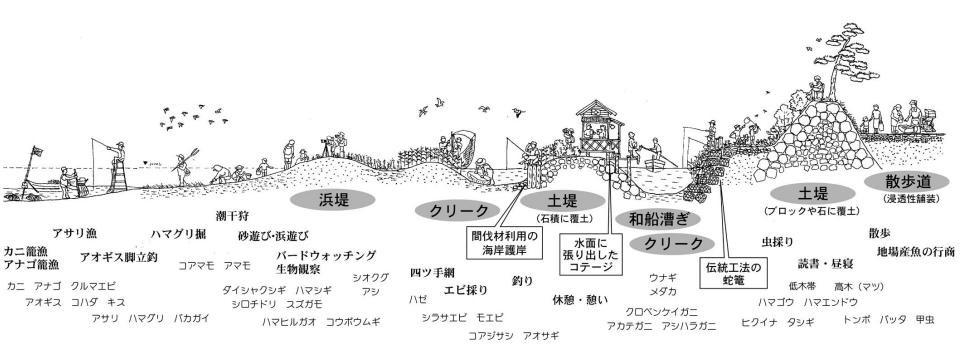
 The member of drafting committee were voluntary selected among the roundtable members.

Numbers of Related Meetings Jan.2002-Jan.2004

- Roundtable 22times (No. of participants 2884)
- Meeting of Scholars/Scientists 11 (529)
- Land/seashores sub-committee 18 (1258)
 Urayasu WG 11 Ichikawa WG 15 Funabashi WG 10
- Maritime sub-committee 21 (1307)
 - Restoration Image WG 10 Gyotoku WG 4 Tidal Flat restoration WG 6 River WG 7
- Institution sub-committees 7 (275)
 Total 142 times (including WG)
 No. of participants 6253 (excluding WG)

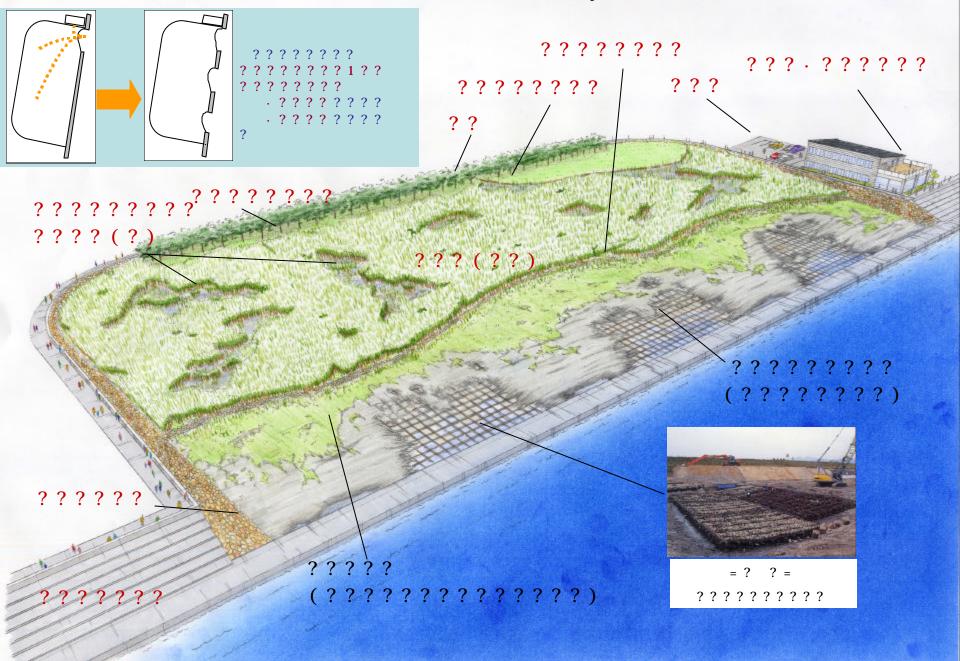
Reached Consensus

- Existing seashore shall not move forward or backward.
- We shall make every efforts to get enough area on the land to restore nature as natural hinterlands of the tidal flats. This shall not mean cutting down the reclaimed land into the sea.
- Seawalls shall be located between the town and the restoration area.
- In order to restore tidal flats, we shall provide earth and sand into the sea in a try-and-retreat-if-somethingwrong-happened manner with scientific monitoring. This shall not mean reclamation.
- Implementation of the Restoration plan will take long time. It should be promoted hearing "the voice of nature"
- Projects of restoration shall need public involvement and participation.
- To implement the restoration plan, an ordinance for Sanbanze restoration shall be needed. And the roundtable proposed the draft ordinance.

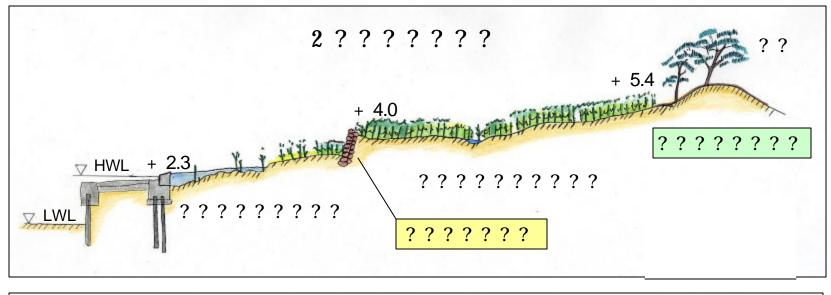


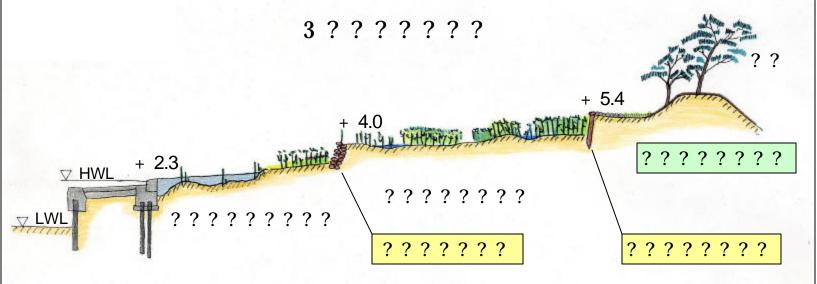
Ideal Figure of continuity between sea and land

Nature restoration in Urayasu side

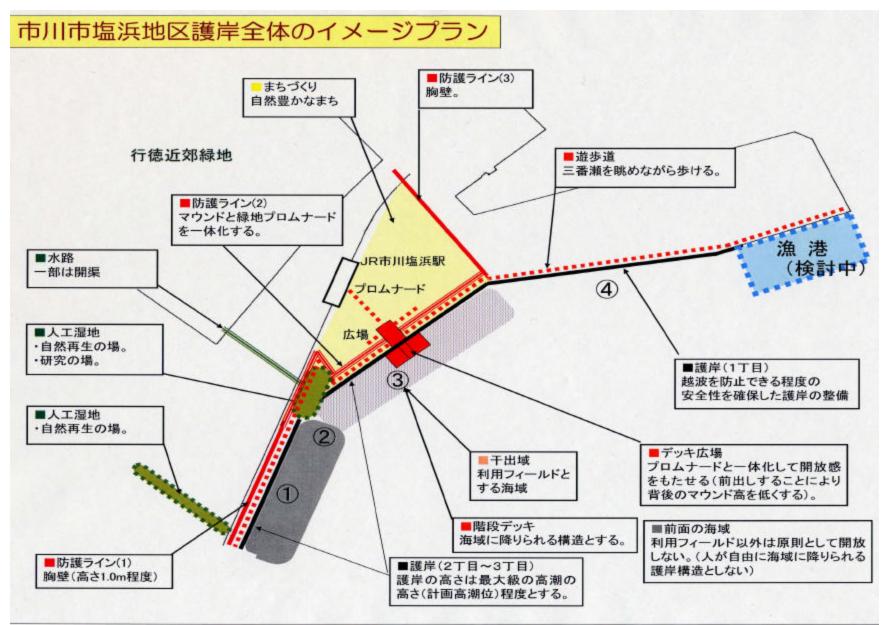


Images of nature restoration in Urayasu





Images of city planning in Ichikawa side





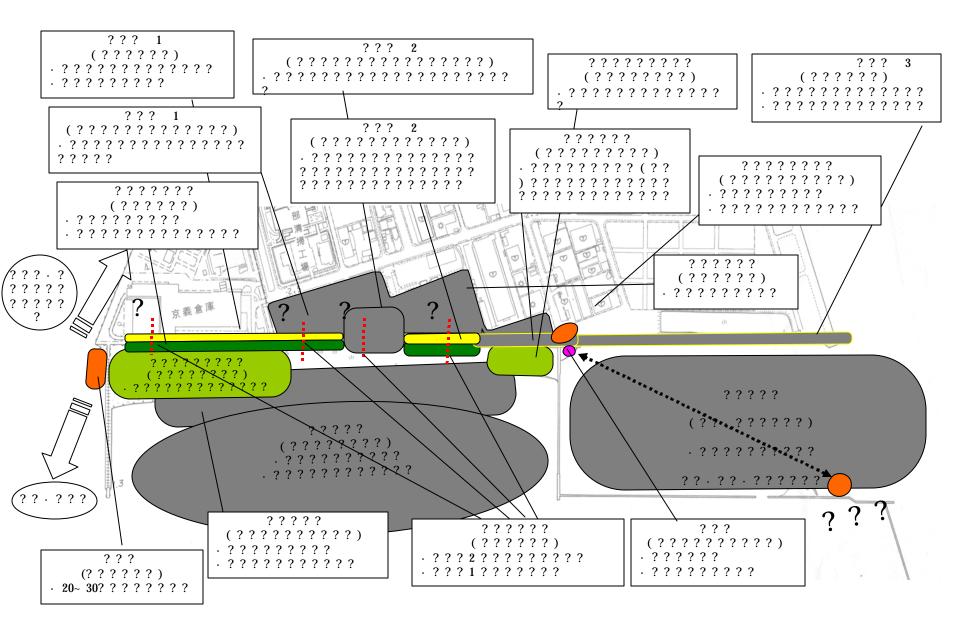
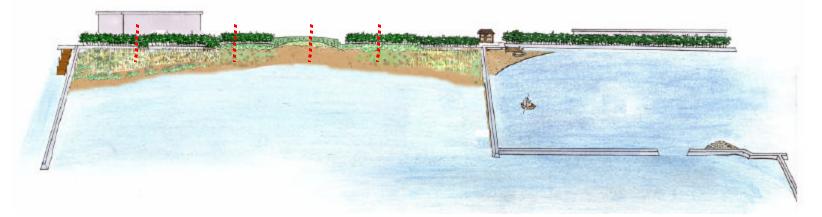
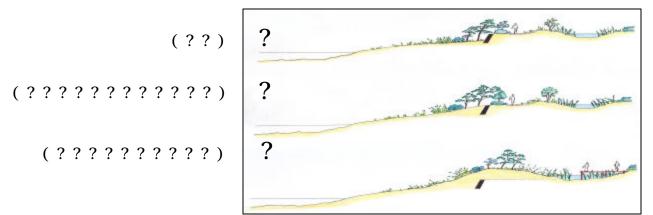


Image of Funabashi side







Images of Funabashi side (cont.)

Lessons from the Sanbanze roundtable

Achievement

 The roundtable can propose concrete action plans to restore Sanbanze in a completely transparent way.

Lessons

- Too many meetings makes the members fatigue. (This is not a sustainable way.)
- It is still unclear when and how Gov. Domoto start to implement the plan.
- Some local environmental NGOs criticized and did not participate in the roundtable, saying it would not get any consensus and consume only time.
- Fishermen's cooperatives opposed to the registration of Sanbanze as the Ramsar Convention wetlands, because the effects on the fishery industry is unclear.

 Many tasks are still on the way. However, the Sanbanze Roundtable was a precious social experimentation of citizen participation.