Regulation of Oil and Gas Exploration and Development on the East Coast of Canada: Early Observations on the CNSOPB Becoming a Fullfledged CEAA Agency

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This Presentation

- An overview of Nova Scotia Oil and Gas Operations
- A description of exploration activities – seismic surveys and exploratory drilling
- Environmental Regulatory (CEAA) Requirements
- The Current Process Review
- Decision-making and the role of the Private Sector





What's it Worth?

- Total spending over \$9.5 billion (US)
- More than 66% spent in Canada; about 44% of total (over \$4 billion) spent in N.S. and Newfoundland
- 4,800 companies in Nova Scotia and Newfoundland have won contracts
- Employment in region: over 2,500 people directly; 3,000 more indirectly





Fields and Production

 > Eastern Canada's Gross Production close to 400,000 barrels of oil and 500 million cubic feet of gas per day
 > Hibernia: over 200,000 barrels per day
 > Terra Nova: over 160,000 barrels per day
 > Sable: over 500 million cubic feet per day



Sable Downgrade

- Recently, the reserve estimates for Sable were reduced by 40% to about 1.3 trillion cubic feet of gas
- The field is still considered significant, and other nearby fields may start to produce in next few years.





Drilling Forecast

- Mariner: Canadian Superior with partners El Paso, drilled with the Rowan Gorilla V. Abandoned, with results under evaluation
- > Weymouth: EnCana with partners Shell, currently being drilled with Eirik Raude
- Cortland: deepwater exploration well to be drilled by Marathon later this year



Issues in Offshore Exploration

Harsh environments – cold weather, sea states, isolation

- > Geology complex and uneven subsea terrain, mud content, etc.
- "Dry Holes" rate of successful exploration wells offshore N.S. is on par with other jurisdictions worldwide



Regulatory Issues

- Key issues include:
 - Multiple overlapping authorities; 20 in total, 16
 Federal and 4 Provincial
 - Approval timetable up to 3x longer than other jurisdictions (U.K., Norway, etc.)



Development Approval Timing





Key Regulatory Issues include:

- Environmental assessments
- Occupational health & safety
- Drilling costs, including abandonment
- Development approval process
- Streamlining regulation overlap, duplication





Exploration off Nova Scotia



Recent Activity



Exploration Involves

- Seismic surveys 2D or 3D involve detonation of air guns and receiver arrays trailing 6 km behind vessels
- Seismic is a fraction of the cost of drilling and needed to identify prospects
- Exploratory drilling costs \$50 \$100 millions; more in deep water



Canada-Nova Scotia Offshore Petroleum Board

- > The relationship between CNSOPB and the CEA Act changed in 2003
- Regulatory process changed from Board policy to meet the CEA Act
- > The review process lengthened
- > A project description step, required to identify RAs and Expert Departments, was added
- Exploratory Drilling in new areas moved to comprehensive studies, rather than screening



CEAA Requirements

- > 4 to 6 weeks to identify Responsible Authorities and Experts (RAs)
- > Up to 3 months to determine track (comp. study or panel) for exploratory drilling (project description, scoping, and ministerial review)
- > DFO and Environment Canada need time to coordinate a science response
- > Options to improve efficiency are currently being examined by regulators



Impediments to Efficiency

- Some CEAA process timelines are legislated
- > Key federal agencies, DFO and Environment Canada, have many conflicting priorities
- > Process dominates, may limit time devoted to improvements in Environmental Protection
- Internal management issues within big departments complicate things



Possible Improvements

- Recognition that time lines are critical to industry
- > Looking for agreement on core issues
- > Common background summary material has been prepared (e.g., eggs & larvae)
- Some processes can be concurrent (EIA can be prepared during review of the project description or while awaiting comprehensive study decision)
- Identify sensitive areas



Selected Spawning/Juvenile Closures (Groundfish and Lobster)



Maps of Eggs and Larvae



Possible Improvements

- Develop management plans and areas (e.g., ESSIM, The Gully MPA)
- Better coordinate federal authorities (MOUs)
- Improve regulatory guidance and training specific to oil and gas
- > Add more specialized expertise to government expert departments



The Gully MPA



Marine Protected Areas with clear regulations help reduce uncertainty



Impediments to Progress

- Scientists and departments push specific interests and mandates
- Concurrent processes can limit scoping of issues
- Emphasis on process may not allow focus on improving environmental protection
- > Background research limited in some areas e.g., spawning, marine mammals
- > Public perception of impacts (a seismic survey in the Gulf was sent to panel review)



Industry Input

Industry does have input:

- 1. Regulatory Issues Steering Committee
 - Deals with duplication, overlap and other regulatory concerns
- 2. Industrial Opportunities Task Force
 - Aims to optimize economic impact of offshore in Atlantic Canada (i.e. Local Benefits)
- 3. CEA Agency Regulatory Advisory Committee
 - Subcommittee on Oil and Gas trial Opportunities



The Role of Consultants

- The project description can form a scoping document
- Consultants can stress key decision-making issues in EIA
- Response to regulatory review questions can increase focus on important issues
- Dealing with last minute changes in projects is sometimes daunting
- More environmental planners and fewer lawyers would help decrease process emphasis



The Role of Industry

- > Oil and gas industry is highly regulated environment, health and safety with high standards is a key to upper management
- > Oil and gas companies have sophisticated environmental management systems
- Systems help deal with shifting priorities and last minute changes in projects
- > But, process time requirements may not lead to improved environmental protection



The End Result

Improved efficiency, with an emphasis on environmental protection, is critical

Sometimes urgency helps get cooperation, but will it be too late



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For more information

www.cefconsultants.ns.ca

